



## DEPARTMENT OF THE INTERIOR

### INFORMATION SERVICE

#### COORDINATOR OF FISHERIES

For Immediate Release FRIDAY, MARCH 3, 1944.

The new concentration order under which the Alaska salmon industry will operate during the 1944 season was announced today by Secretary of the Interior, Harold L. Ickes.

The order becomes effective immediately and will be administered by the Office of the Coordinator of Fisheries, which directed a similar plan last year.

The Alaska salmon fisheries, the most important industry in the Territory, normally produce nearly 90 percent of the United States supply of canned salmon and the concentration orders have been issued to insure the maximum production possible under wartime conditions.

While continuing the plan of concentrating the canning of salmon in the most efficient plants, this year's order is somewhat more liberal than that of 1943 in that it authorizes the operation of 89 out of a total of 119 plants, compared with 77 authorized last year.

Other important changes this year are the following: The manpower quotas for the various canneries, which have been established by the War Manpower Commission, are specified in the order.

Also new this year is the requirement that all persons, companies, and corporations authorized under the terms of the order to engage in salmon canning must obtain a license from the Fishery Coordinator. The licenses will, however, be issued automatically to all canners named in the order as being authorized to can salmon.

The concentration plan, under which the Alaska salmon industry operated last year for the first time, was made necessary because of wartime difficulties of operation. Being definitely seasonal, the industry must import most of its labor, materials, and equipment from the States. With serious shortages of both manpower and equipment, it was no longer feasible to operate the smaller or less efficient plants. By rationing the available facilities, the industry was able last year to increase the pack to 5,412,000 cases, compared with 5,076,000 cases in 1942, with the use of a minimum amount of critical materials, manpower, and shipping facilities.

The Alaska salmon canning industry was virtually unanimous in requesting the Fishery Coordinator to repeat the concentration plan during the 1944 season.

Ralph Ferrandini, Area Coordinator for Alaska, will administer the order from Seattle, and Captain J. Steele Culbertson, on liaison assignment from the Army to the Office of the Coordinator of Fisheries, will oversee the season's field operations. Captain Culbertson's headquarters will be in the newly established regional office of the Fish and Wildlife Service in Juneau.

The text of the salmon concentration order (Order 1925) follows:

TITLE 50 -- WILDLIFE

Chapter IV -- Office of the Coordinator of Fisheries

[Order No. 1925]

PART 401 -- PRODUCTION OF FISHERY COMMODITIES OR PRODUCTS

Section 401.1 -- Order Affecting the Salmon Canning Industry in the Territory of Alaska

WHEREAS, by Executive Order No. 9280 of December 8, 1942, the President conferred upon the Secretary of Agriculture full responsibility and control over the Nation's food program in order to assure an adequate supply and efficient distribution of food to meet war and essential civilian needs; and

WHEREAS, by Food Directive No. 2 of February 8, 1943 (CFR Title 7, Chapter 11, Part 1400), the Secretary of Agriculture delegated to me, among other things, the right to exercise all of the powers conferred upon him by paragraph (b) of section 1 of Executive Order No. 9280, in so far as it relates to the production of fishery commodities and products; and

WHEREAS, by Food Directive No. 2, the Secretary of Agriculture authorized me to exercise these powers through such agencies and officers of the Department of the Interior or of the office established by Executive Order No. 9204 of July 21, 1942, as I may designate; and

WHEREAS, it is deemed imperative to effectuate a program designed to facilitate the production of an adequate supply of canned salmon in the Territory of Alaska with a minimum utilization of critical material, manpower and shipping facilities; and

WHEREAS, representatives of practically the entire salmon canning industry in the Territory of Alaska have indicated their willingness to join in such cooperative agreements as may be practicable and feasible in order to pool their operating facilities, and allocate available manpower on an equitable basis in an industry concentration program designed to minimize factors that tend to affect production adversely; and

WHEREAS, in the exercise of the powers conferred upon me, I have designated the Office of Fishery Coordination, established by Executive Order No. 9204, to execute, administer, regulate, and enforce the provisions of this order affecting the salmon canning industry in the Territory of Alaska;

NOW, THEREFORE, it is hereby ordered:

§ 401.1 Salmon canning industry in the Territory of Alaska--(a) Jurisdiction. Complete control and authority over the salmon canning industry in the Territory of Alaska solely for the purpose herein specified shall be vested in the Fishery Coordinator, and subject to his supervision and direction shall be administered by the Office of Fishery Coordination.

(b) Definitions. For the purposes of this order:

(1) "Person" means any individual, partnership, association, corporation, or any other business entity.

(2) "Salmon" means any fish of the following species: Red or sockeye (Oncorhynchus nerka); pink or humpback (Oncorhynchus gorbuscha); silver, medium red, or coho (Oncorhynchus kisutch); chum or kata (Oncorhynchus keta); king, chinook, or spring (Oncorhynchus tshawytscha); steelhead or steelhead trout (Salmo gairdneri).

(3) "Line" means the assembly of canning machinery operated in connection with each filling machine. The filling of cans by hand shall be construed to be a line.

(4) "Fishery Coordinator" means the Secretary of the Interior.

(5) "Nucleus Plant" means a plant for the canning of salmon for commercial purposes which may be operated during the year 1944 under the terms of this order.

(6) "Canning salmon for commercial purposes" means the process of packing salmon for the purpose of sale in hermetically sealed metal or glass containers and sterilizing the same by the use of heat.

(c) Salmon canning for commercial purposes prohibited in the Territory of Alaska except as herein provided. No person shall engage in canning salmon for commercial purposes in the Territory of Alaska, including all coastal and tributary waters thereof over which the United States has jurisdiction, after the effective date of this order and prior to January 1, 1945, unless specifically authorized by this order or by the order of the Fishery Coordinator, and upon compliance with such directives, orders, and regulations as he may from time to time prescribe. Prior to engaging in canning operations all persons, companies, and corporations authorized to operate under Schedule "A" of this order shall obtain from the Fishery Coordinator a salmon canning license which shall be posted in the office of the operating establishment throughout the canning season. No person named in Schedule "A", unless otherwise ordered by the Fishery Coordinator, shall operate, either singly or in conjunction with any other person, in the nucleus plant so assigned to such person or persons more than the number of lines set forth in the Schedule opposite the name of such nucleus plant nor employ more persons than authorized under War Manpower Commission labor ceilings stated in Schedule "A" opposite the name of the operator and in the terms of said operator's license. In those plants where half-pound lines are already established, such half-pound lines may be operated when desirable if labor used is confined to quota authorized for such plants under War Manpower Commission labor ceilings.

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1/</u>		Non-Residents	Residents
KETCHIKAN - WRANGELL: Northern Packing Co.	Ketchikan				
Wards Cove Packing Co. Payne (of Balcom-Payne)	Ketchikan	Wards Cove	2	105	20
P. E. Harris & Co. P. E. Harris & Co. Beegle Packing Co.	Rose Inlet Ketchikan	Sunny Point	2	166	110
New England Fish Co. Libby, McNeill & Libby	George Inlet	Ketchikan	2	109	65
Fidalgo Isl. Packing Co.		Ketchikan	1	55	68
Nakat Packing Corp.		Union Bay	1	104	30
Nakat Packing Corp.		Hidden Inlet	2	156	36
Annette Island Canning Co. Balcom Traps (of Balcom-Payne)		Metlakatla	3	35	180
Pacific American Fisheries, Inc.		Kasaan	2	188	21
Whiz Packing Co.	Ketchikan				
Ketchikan Packing Co.		Ketchikan	1	49	57
Independent Salmon Canneries		Ketchikan	1	9	27
A.R.B. Packing Co. Farwest Alaska Co.	Wrangell	Wrangell	2	55	136
Burnett Inlet Salmon Co.	Burnett Inlet				

1/ Operating plants are referred to in this order as the "nucleus plants."

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944--Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1</u> /		Non-Residents	Residents
WEST COAST:					
Hydaburg Canning Co.		Hydaburg	1	28	51
Nakat Packing Corp.		Waterfall	2	164	57
Peratrovich & Son Pkg. Co. Craig Packing Co. (or successor operator, if any)	Craig	Klawock	1	20	53
Libby, McNeill & Libby		Craig	1	132	29
New England Fish Co.		Noyes Island	1	94	12
Bellingham Canning Co.		Klawock	1	34	53
WESTERN:					
Pyramid Packing Co.		Sitka	1	18	100
Todd Packing Co.		Todd	1	69	60
New England Fish Co.		Chatham	1	97	40
Hood Bay Canning Co.		Hood Bay	1	59	35
Superior Packing Co. Salt Sea Fisheries	Tenakee	Tenakee	2	50	80
P. E. Harris & Co.		Hawk Inlet	2	175	60
EASTERN:					
Libby, McNeill & Libby		Taku	1	132	12
P. E. Harris & Co.		Kake	2	135	43
Douglas Fisheries, Inc.		Douglas	1	17	40
Burnett Inlet Salmon Co.		Saginaw Bay	1	30	25

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944-Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating 1/		Non-Residents	Residents
<b>EASTERN: Continued</b>					
Sebastian Stuart Fish Co.		Tyee	1	89	41
Pacific American Fisheries, Inc.		Petersburg	2	95	94
Dean C. Kayler		Scow Bay	1	11	52
Fidalgo Island Packing Co.		Pillar Bay	2	80	22
<b>ICY STRAIT:</b>					
Juneau Packing Co.		Idaho Inlet	1	0	6
Cape Cross Salmon Co. Burnett Inlet Salmon Co.	Elfin Cove	Pelican City	1	19	12
Icy Straits Salmon Co.		Hoonah	1	21	82
Astoria & Puget Sound Canning Co. Pacific American Fisheries, Inc.		Excursion Inl. (same plant)	2	136	86
Haines Packing Co.		Letnikof Cove	1	6	42
<b>YAKUTAT:</b>					
Libby, McNeill & Libby		Yakutat	2	48	48
<b>PRINCE WILLIAM SOUND:</b>					
Copper River Cooperative Co.		Copper River & Eshamy Bay	1	8	16
Crystal Falls Fish Co.		Mountain Slough	1	8	8
New England Fish Co. Shepard Point Packing Co.	Shepard Point	Cordova	2	140	40

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944-Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1/</u>		Non-Residents	Residents
PRINCE WILLIAM SOUND: Continued					
Pioneer Sea Foods		Cordova	2	100	60
G. P. Halferty, Inc.		Cordova	1	51	35
W. R. Gilbert Co., Inc.	Whitshed				
Copper River Packing Co.		Port Nellie Juan	2	120	20
Ellamar Packing Co.		Ellamar	1	52	28
San Juan Fishing & Packing Co.		San Juan	2	124	16
Port Ashton Packing Co.		Port Ashton	1	78	16
RESURRECTION BAY:					
Hagen and Co.		Seward	1	2	3
COOK INLET:					
Alfred Jones		Homer	1	0	2
Fort Chatham Packing Co.		Portlock	1	0	6
Nakiska Bay Packing Co.		Boulder Point	1	0	3
Reilly & Wilmans Cannery		Cook Inlet	1	0	4
Libby, McNeill & Libby		Kenai	2	92	89
Emeral Packing Co.		Anchorage	2	18	68
General Fish Co.		Anchorage	1	39	42
Kodiak Island Fish, Trading & Packing Co.		Seldovia	1	30	42
Cook Inlet Packing Co.		Seldovia	1	12	28

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944-Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1/</u>		Non-Residents	Residents
COOK INLET: Continued					
Fidalgo Island Packing Co.		Port Graham	1	35	69
Snug Harbor Packing Co.		Snug Harbor	1	70	41
Alaska Year Round Canneries		Seldovia	1	26	27
KODIAK - AFOGNAK:					
Sandvik Hand Cannery		Uganik	1	0	3
Pacific American Fisheries, Inc. and Alaska Packers Assn.		Alitak	2	161	8
Far North Packing Co.		Moser Bay	1	59	1
San Juan Fishing & Packing Co. Alaska Packers Assn.	Larsen Bay	Uganik	2	149	10
Uganik Fisheries, Inc.		Uganik	1	71	22
Kodiak Fisheries Co. Pacific American Fisheries	(Traps)	Port Bailey	2	149	32
Kodiak Fisheries Co.		Shearwater	1	74	13
Frank McConaghy Co.		Kodiak	1	22	50
Washington Fish & Oyster Co.		Pt. Williams	1	65	20
Grimes Packing Co. Alaska Red Salmon Packers	Carmel	Ouzinkie	1	23	41
Parks Canning Co.		Uyak Bay	1	74	27
CHIGNIK:					
Alaska Packers Assn. Chignik Packing Co.	Chignik	Chignik	2	120	58

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944--Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1/</u>		Non-Residents	Residents
<b>ALASKA PENINSULA:</b>					
Pacific American Fisheries, Inc.		Squaw Harbor	3	207	93
Alaska Pacific Salmon Co.	Sand Point				
Alaska Native Consolidated Canning Co.	Sand Point				
P. E. Harris & Co.		False Pass	1	127	44
Pacific American Fisheries, Inc.		King Cove	2	176	20
<b>PORT MOLLER:</b>					
Peninsula Packing Co.		Port Moller	1	81	10
Pacific American Fisheries, Inc.	Port Moller				
<b>BRISTOL BAY:</b>					
<u>Naknek-Kvichak</u>					
Pacific Amer. Fisheries, Inc.		Naknek	3	235	133
Pacific Amer. Fisheries, Inc.	Nornek				
Nakat Packing Corp.		Nakeen	3	229	137
Intercoastal Packing Co.	Kvichak				
Libby, McNeill & Libby		Koggiung	4	290	174
Libby, McNeill & Libby	Libbyville				
Alaska Packers Assn. (NN)		Naknek	4	293	182
Alaska Packers Assn. (M)	Naknek				
Alaska Packers Assn. (J)		Koggiung	4	275	161
Alaska Packers Assn. (X)	Coffee Creek				
Red Salmon Canning Co.		Naknek	4	308	160
Alaska Salmon Co. (2 canneries)	Peterson Point				

SCHEDULE "A"

Salmon Cannery Operating Schedule - 1944--Continued

District and Company	Plants		No. of Lines	W.M.C. Labor Ceilings	
	Closed	Operating <u>1/</u>		Non-Residents	Residents
BRISTOL BAY:--Continued Columbia River Packers Assn. Libby, McNeill & Libby	Libbyville	Naknek	3	235	131
<u>Nushagak</u> Pacific American Fisheries, Inc.		Snag Point	1	65	116
Libby, McNeill & Libby Columbia River Packers Assn.	Combine Creek	Ekuk	3	173	150
Alaska Packers Assn. (NC) Alaska Salmon Co.	Wood River	Clark Point	3	171	148
<u>Ugashik</u> Wingard Packing Co. Alaska Packers Assn.	Ugashik	Ugashik	1	86	57
<u>Egegik</u> Libby, McNeill & Libby Alaska Packers Assn. (E)	Egegik	Egegik	2	158	87
YUKON - KUSKOKWIN; Northern Commercial Co.		Kwiguk	1	0	45
Bering Trading Co.		Kwiguk	1	0	37

1/ Operating plants are referred to in this order as the "nucleus plants."

(d) Restrictions applicable to specific persons named in Schedule "A".

(1) Peninsula Packing Co., is authorized to operate its floating cannery independently in other areas after the close of operations at Port Moller.

(e) Agreements between persons named in Schedule "A".

(1) Duplicate copies of all agreements entered into between persons named in Schedule "A" providing for the use in common of nucleus plants, lines, and other facilities, must be filed with the Office of Fishery Coordination, Department of the Interior, when required by the Fishery Coordinator. The Fishery Coordinator may review any agreement and shall have the right to disapprove it if its terms and conditions are deemed not to be in the public interest.

(2) Where any persons named in Schedule "A" are unable to reach a mutually fair and equitable agreement providing for the use in common of nucleus plants, lines, and other facilities, the Fishery Coordinator shall have the right, after reviewing all of the pertinent facts submitted by the interested persons and other available information, to prescribe an agreement which will protect adequately the rights of the persons affected thereby.

(f) Petition for Relief.

(1) Any person subject to this order who finds that compliance herewith is impracticable and would tend to create an unreasonable burden without facilitating the production of canned salmon in the Territory of Alaska may file with the Fishery Coordinator a petition in writing for appropriate relief. Such petition should be filed in triplicate and contain a full showing of all the pertinent facts and the nature of the relief sought. The Fishery Coordinator shall thereupon take such action on the petition as he may deem appropriate, and any decision rendered shall be final and binding upon the petitioner.

(2) Any person not named in Schedule "A" of this order who believes that his name should properly be included therein may file with the Fishery Coordinator a petition in writing for appropriate relief. The petition should conform with the requirements prescribed in the preceding paragraph (1) and any decision rendered by the Fishery Coordinator shall likewise be final and binding upon the petitioner.

(g) Custom Canning. Any person, owning salmon, who hires a person designated in Schedule "A" to can the salmon for commercial purposes shall not be deemed to be engaged in canning salmon for commercial purposes within the meaning of this order, but the person who performs such services shall be deemed to be so engaged.

(h) Audits and Inspections. Every person subject to this order shall, upon the request of the Fishery Coordinator or his duly authorized representative, permit inspections at all reasonable times of the stocks of canned salmon and the facilities used in his business, and shall also make available for inspection and audit all of his books, records, and accounts.

(i) Records and Reports. Every person subject to this order shall maintain the books, records, and accounts of his business for at least two years after December 31, 1944 (or for such other periods of time as the Fishery Coordinator may provide), and shall execute and file such reports and submit such information as the Fishery Coordinator may deem necessary to accomplish the purpose of this order.

(j) Violations. Any person who wilfully violates any provision of this order, or who by any act or omission falsifies records to be kept or information to be furnished pursuant to this order, or wilfully conceals a material fact concerning a matter within the jurisdiction of any Department or Agency of the United States may be prohibited from receiving or making further deliveries of any material subject to allocation, and such further action may be taken against him as the Fishery Coordinator deems appropriate, including recommendations for prosecution under Section 35a of the Criminal Code (18 U.S.C. sec. 80), under paragraph 5 of Section 301 of Title III of the Second War Powers Act, and under any and all other applicable laws. In addition, employment of more persons than authorized by War Manpower Commission labor ceilings set forth in Schedule "A" may subject the violator to appropriate action under applicable law and regulations of the War Manpower Commission.

(k) Communications. All reports required to be filed hereunder and all communications concerning this order shall, unless otherwise directed, be addressed to the Office of Fishery Coordination, United States Department of the Interior, Washington 25, D. C.

(l) Fishing regulations. The provisions of this order are not to be construed as permitting fishing for salmon in violation of any order or regulation promulgated by the Department of the Interior.

(m) Orders and directions; Deputy Fishery Coordinator. The Fishery Coordinator, or his representative, may issue such orders and directions as he may deem necessary to accomplish the purposes of this order, and violation of any such order or direction shall be considered a violation of this order. For the purposes of this order the functions, duties, and powers of the Fishery Coordinator may, in his absence, be exercised by the Deputy Fishery Coordinator.

(n) Designated representative. The Area Coordinator for Alaska is hereby designated as the representative of the Fishery Coordinator to perform any of the functions authorized in this order. In the performance of these functions, he may designate any members of his staff to carry out any specific functions that may be assigned. In any situation where, in the judgment of the Area Coordinator for Alaska, the circumstances do not permit the delay which would otherwise result, Schedule "A" and the salmon canning license may be amended or extended, or any iter

thereof altered or deleted by the Area Coordinator for Alaska, in such manner as he shall deem reasonable and advisable to secure maximum production with a minimum expenditure of critical materials and services, provided, that any changes made in labor quotas contained in Schedule "A" and in the salmon canning license shall meet with the approval of the War Manpower Commission, and provided further, that any request for an increase in a non-resident labor quota shall be accompanied by satisfactory evidence that qualified resident labor is not available. Any person claiming to be adversely affected by such amendment may file with the Fishery Coordinator a petition for relief as set out in paragraph (f); pending action on such petition, the amendment by the Area Coordinator for Alaska shall become and remain effective according to its terms.

(o) Previous order suspended. The provision of this order shall supersede Order No. 1787 issued by the Secretary of the Interior on March 3, 1943 (8 F.R. 2892-2895), and all amendments thereof.

(p) Effective date. This order shall become effective immediately.

Issued this 1st day of March 1944.

(Sgd) Harold L. Ickes,  
Secretary of the Interior.